

that greater numbers of people are in need of housing and other support services, for longer periods of time.

Housing instability is directly related to a person's struggle to maintain a living wage. For many individuals, HIV/AIDS affects their ability to work and keep steady income. For others, poverty and other health problems force them into homelessness or put them dangerously at risk of evictions or foreclosures. Among people with HIV/AIDS surveyed for the plan, more than half reported incomes below the federal poverty level and over one-third reported being homeless at some point in their lives. Participants of AFC's survey and other local surveys report insufficient income as a leading contributor to housing instability.

The region's affordable housing crisis contributes to housing instability among people with HIV/AIDS. Studies show that there are 245,000 low-income renters and 115,000 low-cost rental units in the Chicago area, leaving two low-income renters for every unit of affordable housing. Rents in the Chicago area are rising faster than the national average, and demolitions and redevelopment projects are depleting the region's stock of affordable housing, including thousands of government-subsidized housing units.

Government funding for AIDS housing assistance and services has not kept pace with community needs. Unless extended, state and federal subsidized housing programs expiring in the next five years will leave thousands of previously affordable apartments subject to market-rate rents. In addition, decreased federal funding for subsidized housing vouchers, more commonly known as Section 8, has so severely restricted the program that prospective aid recipients are turned away or told to wait several years in order to enroll.

#### LESSONS FOR PLANNERS AND PROVIDERS OF AIDS HOUSING SERVICES

The plan draws on input from people with HIV/AIDS, AIDS advocates, and service providers to assess the effectiveness of the AIDS housing service system in metropolitan Chicago. The following are recommended strategies for improvements:

Expand AIDS housing and support services across the region for men and women who are poor, chemically dependent, mentally ill, or recently released from correctional facilities. In its analysis, the plan identifies trends among new cases of HIV/AIDS that signal emerging issues for the AIDS housing service system. In particular, the plan found that the system is ill prepared to serve clients with chemical dependency, mental illness, and histories of incarceration. In addition, a disproportionate number of women, people of color, and people living in poverty are affected by HIV/AIDS. These demographic trends are resulting in service gaps along the housing continuum of care, and require additional resources to address them. The plan's consumer survey and other local surveys provide crucial guidance in designing services appropriate to meet clients' needs.

Expand services in areas of high need to combat geographic disparities that persist in the availability of AIDS housing services. The most dramatic increases in numbers of new AIDS housing units since 1995 have taken place on the south and west sides of Chicago and in DuPage, Lake, and Will counties, where no AIDS-specific housing services existed previously. However, geographic disparities among certain types of housing services still exist.

Make an ongoing commitment to community planning and assessment to inform the

use of scarce AIDS housing resources. Service providers and other stakeholders identified a lack of ongoing planning across the AIDS housing service system. They recommend that coordination of AIDS housing services across funding streams be increased to avoid limiting potential innovations and efficiencies in the provision of client services. Cross-collaboration between services funded by the Housing Opportunities for People with AIDS (HOPWA), the Ryan White CARE Act, and other sources was specifically identified as crucial to maximize available AIDS housing resources. Increased collaboration between AIDS service providers and correctional health, public aid, and substance abuse treatment providers was also identified as a pressing need.

#### RECOMMENDATIONS FOR POLICYMAKERS

The plan calls on federal, state, and local lawmakers to expand government support for AIDS housing services. In particular, the plan calls for increased funding for: State and federal short-term rental assistance programs designed to promote housing stability by assisting individuals to meet a short-term financial crisis, such as unmet healthcare, utility, housing-related costs, or temporary job displacement; Federal transitional housing services for those who have been recently released from correctional institutions, hospitals, and treatment facilities; Long-term subsidized permanent housing with off-site supportive services for those capable of living independently, but on fixed incomes; Local, state, and federal programs designed to stimulate development of affordable housing and auxiliary support services.

#### HOW TO ACCESS AND USE THE PLAN

AFC and members of its Housing Committee will use the plan to advocate for increased public and private spending on housing services and expanded community involvement in the planning and organization of AIDS housing services. AFC and Housing Committee members will pursue strategies to implement each of the plan's recommendations and will carefully monitor and assess progress meeting these goals.

The plan is a rich resource of information for service providers, policymakers, and service planners about the need for and availability of AIDS housing services. Extensive feedback from HIV-positive people on service needs and preferences provides an especially important perspective for AIDS service providers. The plan is an excellent resource for policymakers and students about the continuum of housing services established to respond to the needs of people with HIV/AIDS.

The plan is available for download at AFC's website: [www.aidschicago.org](http://www.aidschicago.org). Sections of the plan are also available separately. To receive a printed version of the plan, contact AFC Housing Manager Norma Samame at 312-922-2322 ext. 504 or at [nsamame@aidschicago.org](mailto:nsamame@aidschicago.org).

#### ABOUT THE AIDS FOUNDATION OF CHICAGO

Established in 1985 to provide central leadership in the fight against the epidemic, the AIDS Foundation of Chicago promotes sound HIV/AIDS public policy, funds HIV/AIDS prevention and care projects, and, through its 135-member Service Providers Council, helps to coordinate the delivery of essential HIV/AIDS services.

## SENSE OF CONGRESS THAT MEN AND WOMEN OF UNITED STATES POSTAL SERVICE HAVE DONE AN OUTSTANDING JOB OF DELIVERING THE MAIL DURING THIS TIME OF NATIONAL EMERGENCY

SPEECH OF

**HON. CHARLES B. RANGEL**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, November 13, 2001*

Mr. RANGEL. Mr. Speaker, I rise today in support of H. Con. Res. 257 and to honor the outstanding service provided by the men and women of the United States Postal Service since the terrorist attacks of September 11. I wish to express special appreciation for all postal workers and their dedication to the mission of the Postal Service during this time of national crisis. Even as our homeland was besieged by terrorist attacks and devastating tragedy the United States mail service continued.

United States Postal Service workers are the unsung heroes of this nation. Come rain, snow, sleet, and now the threat of anthrax exposure our mail continues to be delivered with minimal interruption. Two postal workers have given their lives, four workers have contracted inhalation anthrax, and another three have contracted cutaneous anthrax and still our U.S. mail delivery continues. Who would have ever thought that these conscientious postal workers who were committed to doing their jobs would be front line warriors in this war against terrorism?

It is our duty in the Congress to ensure the safety and well being of these courageous and patriotic postal workers, just as we ensure the safety and well being of other federal employees.

As a nation we must salute the fine work of our postal workers and not take for granted their commitment to the mission of our United States Postal Service.

#### NORTHERN BORDER SECURITY

**HON. JOHN ELIAS BALDACCI**

OF MAINE

IN THE HOUSE OF REPRESENTATIVES

*Friday, November 16, 2001*

Mr. BALDACCI. Mr. Speaker, today I join a number of my colleagues in urging President Bush to address the severe shortage of inspectors along the Northern Border. This shortage is detrimental to individuals and businesses that operate across the border, and leaves our nation vulnerable to terrorist attacks.

The Northern Border is currently not secure. There are too many understaffed and unmanned points of entry to maintain security. While there are 128 points of entry along the Northern Border, only 64 are staffed 24 hours a day. When unmanned, many are "secured" simply by placing cones or signs in the road. That is hardly an adequate deterrent.

Although the Northern Border accounts for a little more than 40 percent of the points of entry into the United States, only 14 percent of

Customs agents are currently assigned there. Clearly we need to increase the number of Customs agents and deploy significantly more resources on the U.S./Canadian Border.

While I am very concerned about security, I also know the impact that unmanned border crossings are having on business. Closed crossing points mean that trucks have to travel far out of their way to cross. The reduced numbers of open points of entry means longer lines, inconveniencing those crossing for business or pleasure.

I will be supporting an effort by Representative OBEY to add \$145 million to the Defense Appropriations/Supplemental bill to fulfill the U.S. Customs Service's emergency request for an additional 800 border security guards in the wake of the September 11 tragedy. It is unconscionable that we would not meet this need to ensure security along the Northern Border and provide Americans with the service they need to be able to conduct cross-border business and visits.

CONFERENCE REPORT ON H.R. 2500,  
DEPARTMENTS OF COMMERCE,  
JUSTICE, AND RELATED AGEN-  
CIES APPROPRIATIONS ACT, 2002

SPEECH OF

**HON. SHERWOOD L. BOEHLERT**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, November 14, 2001*

Mr. BOEHLERT Mr. Speaker, I rise today in support of the FY 02 Commerce-Justice-State Appropriations Conference Report. As chairman of the House Science Committee, I have jurisdiction over authorizing many pieces of this bill, including National Oceanic and Atmospheric Administration (NOAA), the National Institute of Standards and Technology (NIST), and the Technology Administration.

All in all, this is a solid bill and I want to thank Chairman WOLF, Ranking Member SERRANO and their staff for their hard work and willingness to work with me and my staff.

I am particularly pleased with the level of funding provided for environmental conservation and education programs within NOAA. I am also pleased that this bill funds the Advanced Technology Program at NIST. That program is especially important today, in these difficult economic times, when the private sector is less willing to invest in new technology.

I am disappointed, though, that this bill doesn't more closely reflect the funding provided for some programs in the original House mark. For example, there are several programs at NIST that improve computer security and the protection of our nation's critical infrastructure that are especially important today as our nation faces the threat of terrorism. But while those programs were funded in the House bill, they have been cut in this one.

This bill provides \$3.25 billion for NOAA, which is about \$200 million more than last year and about \$200 million above the President's request. A total of nearly \$440 million of that goes for the Ocean, Coastal and Waterway Conservation Programs. These funds are critical because, today, our nation's coasts are more important, and yet they are more threatened than ever before.

One area of major concern for the Science Committee is climate change. I am pleased this bill provides \$150 million for climate change research and activities, including nearly \$8 million for the ARGO project. The ARGO float project is an international effort to provide researchers with critical information and lead to the better understanding of the role of oceans in climate. It also includes \$70 million as NOAA's contribution to the U.S. Global Change Research Program.

The bill provides \$15 million desperately needed for critical computer upgrades at NOAA and new supercomputer capabilities for the National Weather Service and for climate research. The bill also provides full funding for the new polar satellite program (NPOESS). These efforts will give our scientists and weather forecasters the tools to improve predictions and forecasts, which have a tremendous impact on our nation's economy and future.

And finally, I'd like to say a word about improving education, one of my main goals since becoming chairman. I want to thank Mr. WOLF and Mr. SERRANO for fully funding the many important education and outreach programs in NOAA. Specifically, the bill fully funds the Sea Grant program, which links world-class university research with outreach and extension efforts and puts science to practical use. I am encouraged by the Committee's continued support of the JASON project that brings marine science right to our nation's classrooms through real-time computer connections.

This bill is a good bill. It's a product of hard and dedicated work, and I urge my colleagues to support it. I look forward to continuing to work with the Chairman and Ranking member of the appropriations subcommittee to make sure that all the agencies in this bill continue their work on behalf of the American people.

RESERVISTS EDUCATION  
PROTECTION ACT OF 2001

SPEECH OF

**HON. TOM UDALL**

OF NEW MEXICO

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, November 13, 2001*

Mr. UDALL Of New Mexico. Mr. Chairman, I rise today in strong support of H.R. 3240, the Reservists Education Protection Act.

Up to 10,000 of the 50,000 reservists recently called to active duty by President Bush as a result of the September 11th attacks against the United States would lose educational assistance entitlement if they are forced to disenroll from school.

In order to ensure that these reservists do not lose their education assistance entitlement, H.R. 3240 restores VA education benefits to veterans in reserve components who are using the Montgomery GI Bill earned by prior active duty. In addition, regular active duty servicemembers and veteran reservists who are transferred to a new duty station or assignment will also be covered under H.R. 3240.

This bill will allow the servicemember to regain time to attend school by adding their mobilized tour of duty, plus four months, to the 10

years that they already have to use their MGIB benefit.

I am an original cosponsor of this important legislation, which is similar to relief that Congress provided to servicemembers during the Persian Gulf War. I believe that Congress should again provide relief for the men and women who have been mobilized to help defend our country and ensure that these reservists are allowed to take full advantage of their education benefits.

This week has been dedicated to honoring our nation's veterans of past wars. Today, with those veterans in our minds and hearts, let us also honor the mobilized reservists who this very instant are fighting here and abroad to defend liberty and freedom by passing H.R. 3240.

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BLOOD

**HON. CYNTHIA A. MCKINNEY**

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, November 16, 2001*

Ms. MCKINNEY. Mr. Speaker, now I think I've just about seen and heard everything: Kofi Annan and the United Nations being announced as joint recipients of this year's Nobel Peace Prize. I'm not saying there wasn't a time in the UN's history when it wasn't deserved. What I'm saying is I don't believe it's deserved right now. Instead, I believe that to award the UN and Kofi Annan now amounts to an insult to the millions that have died at the hands of the United Nations in recent years.

Mr. Speaker, Kofi Annan and the United Nations are stained with the blood of millions of dead people.

Let me tell you about some of their recent failures.

Let me start with their greatest failure—Rwanda. The 1994 Rwandan genocide must amount to one of the greatest humanitarian failures of any generation. Kofi Annan was the Director of UN Peacekeeping based in New York and was personally responsible for the UN Peace Keeping force in Rwanda. The now famous informant Jean Pierre had warned Dallaire and the UN leadership of the coming mass slaughter but his information was cavalierly dismissed. Tragically, as had been predicted, Rwanda exploded into an orgy of violence the likes of which the last century had never seen. At the end of 100 days an estimated 1,000,000 Rwandan men, women, and children had been bludgeoned, macheted, and axed to death. The daily death rate was five times that of the Nazi industrial death camps. Instead of reinforcing the UN contingent in Kigali, the UN actually ordered the withdrawal of their troops. It was then that the killing in Kigali exploded. Of course, the US bears much of the blame for the UN's inaction.

And now the much-celebrated International Tribunal for Rwanda has become yet another UN bureaucratic disaster. Repeated UN investigations have found widespread mismanagement, wastage, incompetence, and corruption. The Tribunal has prosecuted a fraction of the Rwandan genocide suspects it holds in custody. It has even been criticized by its own